



Janice K. Brewer  
GOVERNOR

STATE OF ARIZONA  
DEPARTMENT OF EMERGENCY AND MILITARY AFFAIRS

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MG Hugo E. Salazar  
THE ADJUTANT GENERAL

July 26, 2010

The Honorable President Robert Burns  
Arizona State Senate  
1700 West Washington Street  
Phoenix, Arizona 85007

Dear Mr. President,

On behalf of the Governor, I am pleased to submit the FY2010 Arizona State Emergency Council August 1, 2010 Report.

A.R.S. §35-192, E, provides that each August 1<sup>st</sup> a report of the activities conducted by the council shall be prepared. This report describes the Gubernatorial proclamations of FY2010, the proclamations that were terminated, continuing, actions taken by the State Emergency Council and attachments detailing expenditures by event and type.

During the period from July 1, 2009 through June 30, 2010, there were two proclamations that provided financial and technical assistance to the City of Sedona for the flash flooding event of September 2009 and Apache, Coconino, Gila, Greenlee, La Paz, Mohave Navajo and Yavapai Counties as well as the City of Yuma for the Winter Storm Emergency of January 2010.

The Department of Emergency and Military Affairs is the lead state agency for disaster preparedness, response, recovery and mitigation and provides critical support to the citizens of the state and its political subdivisions through the Arizona National Guard and the Division of Emergency Management. If you have any specific questions regarding this report please contact Ms. Wendy Smith-Reeve at 602-464-6357.

Sincerely,

A handwritten signature in black ink, appearing to read "Hugo E. Salazar".

Hugo E. Salazar  
Major General, AZ ARNG  
Director

CC: Victor Daniels, Policy Advisor  
Urban Outreach & Military Affairs

Enclosed: Arizona State Emergency Council August 1, 2010 Report

Arizona State Emergency Council

August 1, 2010 Report

FY2010

July 1, 2009 – June 30, 2010

In compliance with section §35-192E of the Arizona Revised Statutes, the following report is a summary of obligations, allocations and expenditures of state funds under the authority granted by the State Legislature in §35-192E, Arizona Revised Statutes. The report represents the actions taken by the Governor and the Arizona State Emergency Council (Council) in response to Arizona's emergency needs during FY2010 from July 1, 2009 through June 30, 2010.

**I. GUBERNATORIAL PROCLAMATIONS DECLARED**

As a result of emergency situations, which were beyond the capability and resources of local government, two Gubernatorial proclamations were declared during FY2010.

**A. SEDONA FLASH FLOOD EMERGENCY (20101)**

On September 15, 2009, the Governor declared a state of emergency for an isolated severe storm over the central portion of the City of Sedona which produced approximately 2.5 inches of heavy rainfall within a 45 minute period. The heavy rains resulted in significant flooding in Soldier's Wash and several areas of the City which caused extreme peril to public health and safety. Several houses and businesses were flooded and left with significant damage due to debris and silt deposits.

The most significant public infrastructure impacts were removal of debris deposited by the flood waters as well as damages sustained to roads and drainage channels.

Total allocations to this emergency were \$200,000 and at this time demonstrate sufficient funding to address the situation.

**B. JANUARY 2010 WINTER STORM EMERGENCY (20102)**

On January 21, 2010, the Governor declared an emergency for significant cumulative precipitation coupled with high winds and heavy snow in areas across Arizona from January 18 – 22, 2010. This storm system led to record levels of snowfall and significant flooding posing an extreme danger to public health and safety. On February 11, 2010, an amended declaration was signed to include additional counties. Counties declared were Apache, Coconino, Gila, Greenlee, La Paz, Maricopa, Mohave, Navajo, Pima, Pinal and Yavapai, as well as the City of Yuma.

On January 24, 2010, the Governor submitted a request to the President for an Emergency Declaration in support of life sustaining efforts to the citizens of the Hopi Tribe and Navajo Nations. This was a complex incident involving two tribes, three counties and a very large geographical area. President Obama declared an emergency (FEMA-3307-EM) on January 24, 2010 and authorized Federal relief and recovery assistance for the affected area.

The intensity of this situation overwhelmed local and county emergency responders. The Governor submitted a request for Major Disaster Declaration on February 16, 2010, and the President responded on March 18, 2010 by approving Public Assistance for those counties and tribal nations that met FEMA's per capita impact criteria, which were: Apache, Coconino, Gila, Greenlee, La Paz, Mohave, Navajo, and Yavapai Counties and the Gila River Indian Community, Hopi Tribe, Navajo Nation, San Carlos Apache, Tohono O'odham Nation and White Mountain Apache Tribe. The President also approved Arizona's request for the Hazard Mitigation Grant Program. The portion of this program that is made available to all counties and political subdivisions statewide is administered by ADEM. This program is also made available to the Tribal Nations designated under this emergency and they will each administer their program with direct Federal assistance from FEMA.

The Governor's request for Individual Assistance Program and Snow Assistance were denied by REMA. Notification of this denial was received on April 27, 2010. On May 25, 2010, a request for time extension to appeal denial of Individual Assistance and Snow Assistance was submitted to FEMA. On June 8, 2010 we received confirmation that our request was approved until June 27, 2010. ADEM gathered significant data to support and appeal for Individual Assistance which will be based on the characteristics of the impacted population, speaking directly to *44 CFR § 206.48(b)(3) Special populations: We consider whether special populations, such as **low-income**, the **elderly**, or the **unemployed** are affected, and whether they may **have a greater need for assistance**. We also consider the effect on American Indian and Alaskan Native Tribal populations in the event that there are any unique needs for people in these governmental entities.* The appeal for snow assistance will be based simply on the fact that Arizona did receive record levels of snowfall. Snowfall amounts from this storm far exceed any snowfall recorded in Apache, Coconino, and Navajo Counties since 1967. The appeal for the denial of Individual Assistance and Snow Assistance was sent through FEMA Region IX to FEMA Headquarters in Washington, D.C. on June 27, 2010. On July 7, 2010 FEMA Region IX sent a letter acknowledging receipt of our appeal, that our request is being processed and as soon as a decision is made we will receive notification. No additional information has been received to date; decision is still in process.

The following bulleted key items represent a brief synopsis of the number of political subdivisions impacted and total costs:

- ❖ ADEM has received 72 Requests for Public Assistance (RPA)
- ❖ There are 317 estimated project worksheets (PWs)
- ❖ Total costs estimated for these projects is \$18,947,871.61
- ❖ Estimated State Share is \$4,497,894.58

- ❖ Note: There are still some PWs that have not been estimated and are pending the snow assistance decision.

Funds appropriated and current estimates to date for this event are:

\$ 200,000 Governor's Declaration  
\$1,000,000 SEC Appropriation 02/05/2010  
\$1,025,000 SEC Appropriation 06/21/2010  
\$2,225,000 Total Allocations to Date  
(\$4,497,895) Current Estimated State Share  
(\$2,272,895) Current Estimated Shortfall

## II. GUBERNATORIAL PROCLAMATIONS TERMINATED

### A. **ARIZONA 200 FLOOD EMERGENCY (21104)**

Declared: October 23, 2000  
Terminated: February 19, 2010

### B. **MONSOON 2007 EMERGENCY (28002)**

Declared: September 14, 2007  
Terminated: June 23, 2010

## III. GUBERNATORIAL PROCLAMATIONS CONTINUING

### A. **STATEWIDE DROUGHT EMERGENCY (99006)**

On June 23, 1999, the Governor proclaimed an emergency due to the lack of precipitation, which significantly reduced surface and ground water supplies and stream flows. On May 9, 2006, the United States Department of Agriculture declared a natural disaster for 14 Arizona counties (except La Paz) for low interest loans to farm operators. On May 19, 2006, the Small Business Administration made low interest disaster loans available to small, non-farm businesses in 15 Arizona Counties plus the contiguous counties in the surrounding states. These loans offset economic losses because of reduced revenues to farmers and ranchers caused by drought. No allocation from the Governor's Emergency Fund has been made. This proclamation is extended until further notice.

### B. **RODEO/CHEDISKI FIRE EMERGENCY (22006) (Presidential Declaration FEMA-DR-1422-AZ)**

On June 19, 2002, the Governor proclaimed a state of emergency in support of the political subdivisions of Arizona for the consequences of the Rodeo Fire, which started near the town of Cibeqe on the Fort Apache Indian Reservation. On July 1, 2002, the Governor amended the proclamation to include the Chediski Fire near the Chediski Mountain on the Fort Apache Indian Reservation. On June 25, 2002, the President

declared the Rodeo/Chediski Fire a major disaster, providing Public Assistance for the State of Arizona, Navajo and Apache Counties and the Fort Apache Indian Reservation within those counties. Individual Assistance was available for Navajo, Apache, Gila and Coconino Counties and the Fort Apache Indian Reservation within those counties. The Hazard Mitigation Grant Program was made available statewide.

All applicants in FEMA's Individual and Family Grant Program and the Public Assistance Program have been closed out. ADEM is in the process of closing out these disaster programs with DHS/FEMA.

Total allocations from the Governor's Emergency Fund are \$1,803,304.68.

**C. ASPEN FIRE EMERGENCY (23004)  
(Presidential Declaration FEMA-DR-1477-AZ)**

On June 17, 2003 the Aspen Fire ignited in Pima County. On June 19, 2003 the Governor proclaimed an emergency for Pima County. On June 24, 2003, the Governor amended the proclamation to include Pinal County. On July 14, 2003 the President declared a Major Disaster Declaration for Pima County for the Aspen Fire. The Federal Declaration approved Public Assistance and Mitigation Assistance. No Individual Assistance was approved.

Total allocations for this emergency are \$1,215,575.

**D. NORTHERN ARIZONA WINTER STORM EMERGENCY (25004)  
(Presidential Declaration FEMA-DR-1581-AZ)**

Arizona was impacted by a series of strong winter storms December 28, 2004 – January 12, 2005. Large amounts of rain and record levels of snow received during the initial storm were followed by January storms that tapped into warm, moist Pacific air. Rapid snow melt occurred as warm rains fell on snow at mid-level elevations, which, along with the rain falling on already saturated ground resulted in widespread flooding throughout the northern and central parts of the state. Arizona residents suffered both loss of life and property damage.

On December 29, 2005 the Governor declared a state of emergency for the Northern Arizona Winter Storm Emergency for Coconino County followed by 3 amendments on December 30, 2004 to include Yavapai County, on January 4, 2005 to include Gila and Navajo Counties and on January 11, 2005 to include Apache, Maricopa and Mohave Counties.

On February 17, 2005, the President declared a Major Disaster Declaration (FEMA-1581-DR-AZ) for Public Assistance and Mitigation Programs for Coconino, Gila, Mohave, Navajo and Yavapai Counties and the Hopi and Navajo Nations. The Tribal Governments work directly with



DHS/FEMA and provide their own non-federal cost share. The Small Business Administration (SBA) declared an emergency for Mohave, Coconino, La Paz and Yavapai Counties, making low interest loans available to homeowners, renters, businesses of all sizes and private, non-profit organizations whose property was damaged or destroyed by the storms.

Total obligations from the Governor's Emergency Fund are \$2,331,448.

**E. FEBRUARY 2005 WINTER STORMS & FLOODING EMERGENCY (25005)  
(Presidential Declaration FEMA-DR-1586-AZ)**

On February 16, 2005 the Governor declared a state of emergency due to the February 2005 Winter Storms and Flooding throughout central and eastern Arizona. Gila, Graham, Greenlee, Pinal and Yavapai Counties and the Town of Wickenburg (Maricopa County) all declared and were included in the Governor's declaration. On March 8, 2005, the declaration was amended to include all of Maricopa County and Mohave County.

On April 14, 2005 the President declared a Major Disaster Declaration (FEMA-1586-DR-AZ) for Public Assistance and Hazard Mitigation Grant Programs for the counties of Gila, Graham, Greenlee, Mohave, Pinal and Yavapai; the Havasupai Tribe, the Hopi Tribe, the San Carlos Apache Tribe and the portion of the Navajo Tribal Nation within the State of Arizona. The Tribal Governments work directly with DHS/FEMA and provide their own non-federal cost share. Maricopa County was not included in the Federal declaration.

Eligible recovery projects are in process for this emergency until 2011. The total State obligation is \$4,819,288; allocations to date are \$4,147,689 with an anticipated future allocation of \$671,599.

**F. OPERATION GOOD NEIGHBOR (26003)  
(Presidential Declaration FEMA-EM-3241-AZ)**

On September 3, 2005, the Governor declared a state of emergency in support of Hurricane Katrina, Arizona's Operation Good Neighbor. The Governor was requested by the Federal Emergency Management Agency (FEMA) to assist with the national state of emergency due to the catastrophic consequences of Hurricane Katrina. The state accepted this mission and committed to welcoming evacuees with open arms and providing them with food, shelter, transportation, health and medical services, schools for the children, job training, jobs and other assistance with their short and long term needs. The first evacuees arrived in Arizona on September 4, 2005.

The actual costs for Operation Good Neighbor were tracked and submitted to FEMA for 100% reimbursement. The Governor's declaration included an allocation of \$200,000. The Council allocated \$750,000 on

September 12, 2005. At the June 23, 2006 Council meeting, \$700,000 was reverted from PCA 26003 Operation Good Neighbor to the General Fund to be re-allocated.

Due to the 100% Federal reimbursement for all applicants, allocations were only used for ADEM activities and our file is the only file requiring audit as per Title 8. Final payments have been disbursed and applicant files are closed. ADEM is in the process of closing out the disaster with DHS/FEMA. Once a final closeout request is submitted to FEMA, a request for termination of this disaster will be submitted to the Governor's office for signature.

**G. SUMMER 2006 MONSOONS & FLOODING EMERGENCY (27001)  
(Presidential Declaration FEMA-DR-1660-AZ)**

On August 8, 2006, the Governor declared a state of emergency for a series of monsoon thunderstorms, spawning hail, damaging winds and flash floods throughout southeastern Arizona, specifically Pinal and Pima Counties from July 25 – August 4, 2006 and allocated \$200,000 to this emergency. Areas of the Santa Cruz, San Pedro and Gila watersheds exceeded their 1993 flood stages in portions of Pinal, Pima, Cochise, Graham and Gila Counties. On September 13, 2006, the Governor amended the declaration to include Gila, Graham, Greenlee and Navajo Counties. Five Tribal Governments were also heavily impacted by the emergency: the Gila River Indian Community, the Hopi Tribe, the Navajo Nation, the San Carlos Apache Tribe and the Tohono O'Odham Nation.

On September 7, 2006, the President declared a Major Disaster Declaration (FEMA-1660-DR-AZ) for Pinal and Pima Counties, the Gila River Indian Community within Pinal County, and the Tohono O'Odham Nation within Pima and Pinal Counties. The declaration was amended on September 29, 2006 to include Gila, Graham, Greenlee and Navajo Counties, the tribal areas of the Hopi Tribe within Navajo County, the Navajo Nation within Navajo County, and the San Carlos Apache Tribe within Gila, Graham and Pinal Counties. On November 9, 2006, the declaration was amended to include the Navajo Nation within Apache and Coconino Counties.

Eligible recovery projects are in process for this emergency until 2012. The current cost estimate for the damages to Political Subdivisions of the state is in excess of \$16,500,000. The estimated cost share for the State of Arizona is \$2,559,278. FEMA cost share is 75% of eligible costs; the state cost share is 15% for Political Subdivisions and 25% for state agencies. The Tribal Governments are responsible for the 25% non-federal share. To date, \$1,906,217 has been allocated to this emergency.



**H. JANUARY 2008 SEVERE PRECIPITATION EMERGENCY (28003)**

On February 19, 2008, the Governor declared a state of emergency for a series of weather systems that moved across the State and deposited significant amounts of snow and rainfall. The hardest hit and impacted beyond their capability was Mt. Lemmon within Pima County that received 8.5 inches of precipitation within a 24-hour period. Damages to roads left residents stranded in their homes, limited access to food and medical assistance and damaged potable water supply lines which impacted transmission and distribution of potable water to homes.

Total allocations to this emergency to date are \$322,500.

**IV. ARIZONA STATE EMERGENCY COUNCIL AND MEETINGS**

**A. THE ARIZONA STATE EMERGENCY COUNCIL MEMBERSHIP:**

- Governor
- Secretary of State
- Attorney General
- Adjutant General, Department of Emergency and Military Affairs
- Director, Division of Emergency Management
- Director, Department of Health Services
- Director, Department of Transportation
- Director, Department of Public Safety
- Director, Department of Agriculture
- Director, Department of Environmental Quality
- Director, Department of Water Resources
- Director, Department of Administration
- President, Arizona State Senate (Advisory Member)
- Speaker, Arizona House of Representatives (Advisory Member)

**B. THE ARIZONA STATE EMERGENCY COUNCIL MEETING AND ACTIONS:**

**February 5, 2010 Meeting**

- PROPOSAL #1: Supplemental funding for the Monsoon 2007 Emergency (28002).
- COUNCIL ACTION: The Council unanimously approved to allocate \$275,000 for this proposal.
  
- PROPOSAL #2: Supplemental funding for the Winter Storm Emergency (20102).
- COUNCIL ACTION: The Council unanimously approved to allocate \$1,000,000 for this proposal.

**June 21, 2010 Meeting**

- PROPOSAL #1: Supplemental funding for the Winter Storm Emergency (20102).
- COUNCIL ACTION: The Council unanimously approved to allocate \$1,025,000 for this proposal.

**V. CONTINGENCIES**

**A. STATEWIDE SEARCH AND RESCUE CONTINGENCY (70100)**

There were 648 search and rescue mission identifiers issued to County Sheriffs for field operations during FY2010. County Sheriffs and State support agencies had a total reimbursement cost of \$180,499.34. The Governor allocated \$125,000 on January 29, 2010 and \$75,000 on June 9, 2010. The total allocations received for this contingency during FY2010 were used to pay claims received.

**B. HAZARDOUS MATERIALS CONTINGENCY (80100)**

There were no hazardous materials incident responses supported by the Governor's HAZMAT Contingency Fund during the period July 1, 2009 to June 30, 2010. Costs incurred for this contingency were audit costs for previous fiscal years in the amount of \$698.60. There were no funding allocations made for the Hazardous Materials Contingency within fiscal year 2010.

**VI. GOVERNOR'S EMERGENCY FUND ALLOCATIONS AND EXPENDITURES**

- See attached Table 1

**VII. GOVERNOR'S EMERGENCY FUND EXPENDITURES**

- See attached Table 2

TABLE 1  
GOVERNOR'S EMERGENCY FUND ALLOCATIONS AND EXPENDITURES  
JULY 1, 2009 THROUGH JUNE 30, 2010

State Acct. Number PCA	Emergency Declaration	Starting Balance	FY 2010 Allocations	Reversion of Funds	Expenditures	Balance June 30, 2010
70100	Search and Rescue	\$ 24,214.09	\$ 200,000.00		\$ 180,499.34	\$ 43,714.75
80100	Statewide Hazardous Materials	\$ 53,579.24			\$ 698.60	\$ 52,880.64
21104	Arizona 2000 Flood Emergency	\$ 66,483.12			\$ (13,007.06)	\$ 79,490.18
22006	Rodeo/Chediski Fire Emergency	\$ 327,281.30			\$ 217.19	\$ 327,064.11
23004	Aspen Fire Emergency	\$ 860,800.02			\$ 329,327.96	\$ 531,472.06
24105	Mitigation Projects 2004 Emergency Funds	\$ 77,390.37		\$ 77,317.49	\$ 72.88	\$ -
25004	Northern Arizona Winter Storm Emergency	\$ 159,074.68		\$ 1,965.80	\$ 59,711.68	\$ 97,397.20
25005	February 2005 Winter Storms and Flooding	\$ 530,718.84			\$ 175,751.21	\$ 354,967.63
26003	Operation Good Neighbor Summer 2006	\$ 152,515.81			\$ (69.27)	\$ 152,585.08
27001	Monsoons & Flooding	\$ 905,920.41			\$ 305,864.13	\$ 600,056.28
28002	Monsoon 2007 Emergency	\$ 12,774.92	\$ 275,000.00	\$ 3,046.35	\$ 284,728.57	\$ -
28003	January 2008 Severe Precipitation Emergency	\$ 267,605.57			\$ 198,269.14	\$ 69,336.43
20101	Sedona Flash Flood	\$ -	\$ 200,000.00		\$ 20,567.41	\$ 179,432.59
20102	January 2010 Winter Storm	\$ -	\$ 2,225,000.00		\$ 1,322,855.96	\$ 902,144.04
Total		\$ 3,438,358.37	\$ 2,900,000.00	\$ 82,329.64	\$ 2,865,487.74	\$ 3,390,540.99

TABLE 2  
GOVERNOR'S EMERGENCY FUND EXPENDITURES  
JULY 1, 200 THROUGH JUNE 30, 2010

State Acct Number PCA	Emergency Declaration	Personal Services 6011	Employees Related Expenditures 6100	Professional and Outside Services 6200	Travel In State 6500	Travel Out of State 6600	Aid To Organization 6800	Other Operating Expenditures 7000	Capital Equipment 8400	Indirect 8600/9100	Total Expenditures
70100	Search and Rescue	\$ 3,022.30	\$ 668.91				\$ 170,432.07	\$ 5,415.86		\$ 960.20	\$ 180,499.34
80100	Statewide Hazardous Materials	\$ 442.25	\$ 111.48							\$ 144.87	\$ 698.60
21104	Arizona 2000 Flood Emergency				\$ (9,094.81)		\$ (1,263.13)	\$ (2,649.12)			\$ (13,007.06)
22006	Rodeo/Chediski Fire Emergency	\$ 135.62	\$ 35.07							\$ 46.50	\$ 217.19
23004	Aspen Fire Emergency	\$ 312.60	\$ 74.13				\$ 328,810.49			\$ 130.74	\$ 329,327.96
24105	Mitigation Projects 2004 Emergency Funds									\$ 72.88	\$ 72.88
25004	Northern Arizona Winter Storm Emergency	\$ 35,278.39	\$ 7,103.09	\$ 163.74	\$ 4,222.29			\$ 870.33		\$ 12,073.84	\$ 59,711.68
25005	February 2005 Winter Storms and Flooding	\$ 38,993.89	\$ 8,146.30	\$ 163.75	\$ 2,135.75		\$ 111,613.08	\$ 967.48		\$ 13,730.96	\$ 175,751.21
26003	Operation Good Neighbor Summer 2006 Monsoons & Flooding	\$ 76.48	\$ 19.33				\$ (189.99)			\$ 24.91	\$ (99.27)
27001	Monsoon 2007 Emergency	\$ 47,567.15	\$ 8,252.39	\$ 163.75	\$ 1,857.10	\$ 1,634.61	\$ 228,831.35	\$ 1,791.74		\$ 15,766.04	\$ 305,864.13
28002	January 2008 Severe Precipitation Emergency	\$ 5,922.80	\$ 1,238.79		\$ 189.92		\$ 274,931.20			\$ 2,445.86	\$ 284,728.57
28003	Sedona Flash Flood	\$ 5,411.62	\$ 1,118.41		\$ 227.33		\$ 166,779.96	\$ 22,467.63		\$ 2,264.19	\$ 198,269.14
20101		\$ 11,480.02	\$ 2,149.51		\$ 1,574.32		\$ 1,081.01	\$ 50.00		\$ 4,232.55	\$ 20,567.41
20102	January 2010 Winter Storm	\$ 411,733.43	\$ 65,803.42	\$ 32,455.64	\$ 108,165.66	\$ 2,875.76	\$ 477,630.55	\$ 102,659.44		\$ 121,532.06	\$ 1,322,855.96
Total		\$ 560,376.55	\$ 94,720.83	\$ 32,946.88	\$ 109,277.56	\$ 4,510.37	\$ 1,758,656.59	\$ 131,573.36	\$ -	\$ 173,425.60	\$ 2,865,487.74